

## BEFORE THE ARIZONA CORPORATION COMMISSION

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Arizona Corporation Commission

3 **BOB STUMP - Chairman** 

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AZ CORP COMMISSION

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DOCKET CONTROL

**DOCKETED BY** 

IN THE MATTER OF THE APPLICATION OF GRANITE MOUNTAIN WATER COMPANY, INC. FOR APPROVAL OF A RATE INCREASE. DOCKET NO. W-02467A-09-0333

IN THE MATTER OF THE APPLICATION OF GRANITE MOUNTAIN WATER COMPANY, INC. FOR APPROVAL OF FINANCINGS.

DOCKET NO. W-02467A-09-0334

IN THE MATTER OF THE APPLICATION OF GRANITE MOUNTAIN WATER COMPANY, INC. FOR AUTHORITY TO INCUR LONG-TERM

DOCKET NO. W-02467A-10-0483

DEBT.

## PROCEDURAL ORDER

## BY THE COMMISSION:

In Decision No. 71869 (September 1, 2010), issued in Docket Nos. W-02467A-09-0333 and W-02467A-09-0334 ("rate case docket"), the Commission approved a rate increase for Granite Mountain Water Company ("GMWC") and, inter alia, required GMWC to address its inadequate storage capacity issue by completing either of two options within 18 months after the effective date of the Decision (by March 1, 2012); (1) drilling a replacement well to replace its existing Well No. 5 (Arizona Department of Water Resources ("ADWR") # 55-622083), or (2) constructing and installing a 110,000-gallon storage tank. The Commission additionally imposed requirements for GMWC to file, for either option, an Arizona Department of Environmental Quality ("ADEQ") Approval to Construct ("ATC") by March 1, 2011, and an ADEQ Approval of Construction ("AOC") by March 1, 2012. The Commission also required GMWC to file a permanent rate case application by September 1, 2012.

Subsequently, in Decision No. 72294 (May 4, 2011), issued in the rate case docket in response to a GMWC request for an extension of time to complete a replacement well, the Commission extended by six months GMWC's deadline to address the inadequate storage capacity issue and each related filing deadline, thus making the ATC filing due by September 1, 2011; the

AOC filing due by September 1, 2012; and completion of the replacement well or storage tank due by September 1, 2012.

In Decision No. 72377 (May 27, 2011), issued in Docket No. W-02467A-10-0483 ("financing docket"), the Commission authorized GMWC to incur long-term debt, in the form of one or more 18-to 22-year amortizing loans, in a total amount not to exceed \$181,320, pursuant to loan agreement/s with the Water Infrastructure Finance Authority ("WIFA") and/or National Bank of Arizona, at an interest rate not to exceed the prime rate plus three percent. The Decision provided that the long-term debt was authorized to finance water system improvements, including a replacement well for Well No. 5 and a new 50,000-gallon water storage Tank No. 3. The Decision provided that any unused authorization to incur such long-term debt would terminate on December 31, 2012, and required GMWC to make a number of compliance filings, including copies of an ATC for the proposed well by September 1, 2011; copies of an ATC for the storage tank by March 1, 2012; copies of an AOC for the proposed well by September 1, 2012; and copies of an AOC for the storage tank by March 1, 2013.

In Decision No. 73155 (May 18, 2012), issued in the rate case docket in response to a GMWC request for its permanent rate case application deadline to be aligned with the ratemaking schedule established in a separate decision for its sister company, Chino Meadows II Water Company, the Commission granted GMWC an extension of time, until September 30, 2013, to file its next permanent rate case application, using a test year ending no earlier than March 31, 2013.

On July 19, 2012, in the rate case docket, GMWC filed a document requesting that it be granted a 90-day extension of time (until December 1, 2012) to resolve its inadequate storage capacity issue. In addition, GMWC requested permission to resolve the issue without using Well No. 5. GMWC proposed instead to have GMWC's owner (Mr. Paul D. Levie) purchase a one-acre lot (Parcel 102-09-008D) adjacent to GMWC's existing water system, upon which a domestic well (ADWR #55-210719) already exists, and then to have Mr. Levie sell the domestic well to GMWC and grant GMWC public utility easements. GMWC would then petition ADWR to convert the domestic well to a production well ("Well No. 6"). GMWC asserted that Well No. 6's proximity to GMWC's water main would result in significant savings to GMWC and its customers. GMWC

 stated that the 90-day extension would allow time for the purchase and for GMWC to obtain required approvals from ADWR and ADEO. GMWC also stated that it had been unable to obtain financing for its original plan to replace Well No. 5 and install a new 50,000-gallon storage tank.

The Commission did not take action in response to GMWC's July 19, 2012, request.

On October 22, 2012, GMWC filed, in both the rate case docket and the financing docket, a Request to Modify Decision, in which GMWC requested that both Decision No. 72294 and Decision No. 72377 be modified. Specifically, GMWC requested that Decision No. 72294 be modified as follows (proposed language displayed in bold italics):

Requirement in Decision No. 71869	<b>Current Deadline</b>	Extended Deadline
Complete one of the following to address its	March 1, 2012	September 1, 2012
inadequate storage capacity issue: (a) Drill a		June 1, 2014
replacement well to replace its existing Well No. 5		
(ADWR #55-622083), or (b) Construct and install		
a 110,000-gallon storage tank, or (c) Add a new		
production well		
If addressing the inadequate storage capacity issue	March 1, 2011	September 1, 2011
by drilling a replacement well or adding a new		June 1, 2013
production well, file with the Commission's		
Docket Control, as a compliance item in this		
docket, copies of the Approval to Construct for the		
replacement well or the new production well		
If addressing the inadequate storage capacity issue	March 1, 2012	September 1, 2012
by drilling a replacement well or adding a new		June 1, 2014
production well, file with the Commission's		
Docket Control, as a compliance item in this		
docket, copies of the Approval of Construction for		
the replacement well or the new production well		

Additionally, GMWC stated that WIFA had extended the time of loan resolution to August 17, 2013, to allow for modification of the scope of the project with Commission approval. GMWC also stated that it had learned that the cost of the projects for which financing had been approved in Decision No. 72377 would be 25 percent higher than GMWC had believed due to WIFA's requirement for "Davis-Bacon" Act compliance. GMWC stated that the revised estimate for the projects for which the WIFA financing had been authorized was \$240,808.

GMWC further stated that the cost estimate for the newly proposed projects, to include

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acquiring the domestic well and converting it to a production well as well as purchasing and installing a prefabricated water storage tank, was \$196,032. GMWC requested that the Commission modify Decision No. 72377 to allow for the newly proposed projects; to authorize an amount of long-term debt not to exceed \$196,032; to have any unused authorization to incur long-term debt terminate no earlier than June 1, 2014; and to have the compliance item deadlines listed in Decision No. 72377 extended consistent with the Commission's ruling on its request as to Decision No. 72294.

 At the Open Meeting of November 8, 2012, the Commission considered GMWC's request for modification of Decision No. 72294 and Decision No. 72377, pursuant to A.R.S. § 40-252; passed a motion to open an A.R.S. § 40-252 proceeding; and directed Staff to prepare a Staff Report.

On November 26, 2012, GMWC made a filing in both the rate case docket and the financing docket to notify the Commission that its mailing address had changed to a Post Office Box in Chino Valley.

On January 10, 2013, in both the rate case docket and the financing docket, Staff filed a Staff Report recommending, *inter alia*, that GMWC be authorized to incur long-term debt in the form of an 18- to 22-year amortizing WIFA loan in an amount not to exceed \$158,000 at an interest rate not to exceed 5.00 percent, for the purpose of purchasing an existing well or drilling a new well with a minimum 100 gallon per minute ("GPM") capacity, installing a new storage tank with a minimum 100,000-gallon capacity, or providing any combination of production and storage capacity providing the minimum capacity needed. Staff further recommended that the filing deadline for the AOC for the option selected be extended to December 31, 2013; that any unused debt authorization expire on the same date; that GMWC be directed to provide notice to its customers of the modifications sought and file proof of such notice; and that GMWC be required to set aside \$9 of each customer bill in a separate interest-bearing account, with the funds to be used only to pay WIFA. Per its service list, the Staff Report was sent to the wrong mailing address for GMWC.

On January 18, 2013, GMWC filed, in both the rate case docket and the financing docket, a document requesting an extension of time to respond to the Staff Report, which had not been received until January 16, 2013, due to the mailing address used. GMWC appeared erroneously to believe that the Staff Report would be considered at an Open Meeting on January 22, 2013.

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On January 29, 2013, GMWC filed its response to the Staff Report, in both the rate case docket and the financing docket. GMWC asserted therein that because WIFA had extended its original Loan Resolution 2012-002 to August 15, 2013, the higher current WIFA Debt Service Coverage ("DSC") ratio of 1.50 should not be applicable; that GMWC would "concede its request" to increase its long-term debt authorization to \$196,032 and instead request that the Commission extend the expiration dates of Decision No. 72377; that the Commission approve its proposed extension dates rather than the shorter extension dates recommended by Staff; and (essentially) that the Commission determine that increasing GMWC's storage capacity by 50,000 gallons and its water production by 35 GPM are sufficient to meet water supply needs. GMWC also stated that it intends to apply for an extension of its Certificate of Convenience and Necessity ("CC&N") in the future to include Equestrian Estates within its service area.

Because the requests made by GMWC in the rate case docket and the financing docket are inextricably intertwined, it is reasonable and appropriate at this time to consolidate these dockets going forward, so that the Commission may resolve all of GMWC's requests for modification in one matter.

Furthermore, because GMWC has now provided information that apparently was not available to Staff when the Staff Report was prepared, and GMWC also appears to have amended its requested modifications of Decision No. 72377 and Decision No. 72294, it is necessary and appropriate to require Staff to prepare and file a Supplemental Staff Report addressing GMWC's response, amending Staff's recommendations if appropriate, and making a recommendation concerning whether customer notice should be required and whether an evidentiary hearing should be required. If Staff recommends that customer notice should be provided, Staff shall also recommend the minimum contents of such notice and the manner in which the notice should be provided.

In addition, because it appears that GMWC has changed its legal representation for the rate case docket, although there has been no request for withdrawal or substitution of counsel as to the rate case docket, it is necessary and appropriate to require GMWC to ensure that a request for withdrawal and substitution of counsel is made pursuant to A.A.C. R14-3-104 and Arizona Rule of

1 Civil Procedure 5.1.1 Further, it is reasonable and appropriate to require GMWC to file a response to the 2 3 Supplemental Staff Report. IT IS THEREFORE ORDERED that Docket Nos. W-02467A-09-033 et al. and Docket No. 4 5 W-02467A-10-0483 are hereby consolidated. IT IS FURTHER ORDERED that GMWC shall ensure that a formal request for 6 withdrawal and substitution of counsel as to the rate case docket, made pursuant to A.A.C. R14-3-7 8 104 and Arizona Rule of Civil Procedure 5.1, is filed with the Commission by March 5, 2013. 9 IT IS FURTHER ORDERED that Staff shall, by March 11, 2013, file a Supplemental Staff Report that shall: (1) address GMWC's response to the original Staff Report; (2) if appropriate, 10 amend the recommendations made by Staff in the original Staff Report; (3) make a recommendation 11 concerning whether customer notice should be required; (4) if customer notice is recommended, 12 provide recommendations as to the minimum contents of such notice and the manner in which the 13 notice should be provided; and (5) make a recommendation regarding whether an evidentiary hearing 14 15 should be required. IT IS FURTHER ORDERED that GMWC shall, by April 1, 2013, file a response to the 16 17 Supplemental Staff Report. IT IS FURTHER ORDERED that the Administrative Law Judge may rescind, alter, amend, or 18 waive any portion of this Procedural Order either by subsequent Procedural Order or by ruling at 19 20 hearing. DATED this 5th day of February, 2013. 21 22 23 24 ADMINISTRATIVE LAW JUDGE 25

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GMWC should have ensured that a request for withdrawal and substitution of counsel was made before any filings were made by Mr. Levie as its new counsel for the rate case docket. The filings made by Mr. Levie as counsel for GMWC could have been disregarded in the absence of such prior filing.

1	Copies of the foregoing emailed/mailed/delivered	
2	this <u>5</u> day of February, 2013, to:	
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8	Chino Valley, AZ 86323 Attorney for Granite Mountain Water Company, Inc.	
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